

THEORY AND HISTORY OF PUBLIC ADMINISTRATION

DOI: 10.52363/passa-2024.2-1

UDC: 351.86:340.13(477)

Burtovyi R. - researcher of Training Research and Production Center of the National University of Civil Protection of Ukraine Kharkiv.

ORCID: 0009-0004-4568-0094

THE PROBLEM OF CHOOSING A COMPLEX CATEGORY IN THE STUDY OF LEGAL REGULATION OF NATIONAL SECURITY IN UKRAINE

This research examines the methodological challenges in selecting appropriate categories for studying legal regulation of national security in Ukraine, particularly in the context of ongoing Russian military aggression. The study analyzes three primary conceptual approaches: the mechanism-based approach, the systemic approach, and the legal regime approach. The research demonstrates that traditional methodological frameworks require significant adaptation to address contemporary security challenges in Ukraine. Special attention is paid to the interaction between legal regulations and practical implementation of security measures under martial law conditions. The study reveals that the legal regime approach offers the most comprehensive theoretical framework for analyzing national security regulation in modern Ukraine, as it allows for consideration of both static normative elements and dynamic implementation processes. The findings suggest that effective legal regulation of national security requires a flexible methodological approach that can accommodate rapid changes in the security environment while maintaining legal certainty and constitutional rights protection.

Keywords: national security, legal regulation, methodology, Ukraine, wartime law, security threats, legal regime, constitutional protection

Problem Statement. In the context of Russia's full-scale military aggression against Ukraine, the issue of legal regulation of national security has gained particular significance. Traditional methodological approaches to studying this problem require substantial reconsideration in light of new security challenges. There is an urgent need to develop a comprehensive theoretical and methodological approach that would consider both regulatory aspects and practical mechanisms for ensuring national security under martial law conditions.

Analysis of Recent Research and Publications. The legal regulation of national security has been extensively studied by leading scholars. Notable contributions include research by V. Horbulin and O. Lytvynenko on strategic planning in national security, S. Bielai's analysis of state crisis management mechanisms, and O. Dovhan's work on legal aspects of information security. Recent literature particularly focuses on adapting the national security system to wartime conditions.

Presenting main material. Legal Regulation of National Security: Methodological Approaches and Current Challenges. The study of national security legal regulation requires careful consideration of various methodological approaches, particularly in the context of modern Ukrainian realities. This research identifies and analyzes three primary conceptual frameworks: the mechanism-based approach, the systemic approach, and the legal regime

approach, each offering distinct perspectives on understanding and implementing national security measures.

The Mechanism-Based Approach The mechanism-based approach traditionally views national security through the lens of institutional structures and their operational procedures. In Ukraine's current context, this approach has evolved significantly due to wartime challenges. The security mechanism now encompasses both traditional elements (state institutions, legal frameworks) and emergency response components necessary under martial law conditions. This evolution has highlighted the need for flexible, adaptable security mechanisms that can respond effectively to rapidly changing threats.[4]

The mechanism incorporates several key elements: strategic planning, operational coordination, resource allocation, and implementation monitoring. Under current conditions, these elements must function cohesively while maintaining the capacity for rapid adaptation to emerging threats. The effectiveness of this approach depends largely on the state's ability to maintain institutional stability while responding to security challenges.

The Systemic Approach The systemic approach offers a broader perspective, viewing national security as an interconnected network of elements including legal frameworks, institutional structures, and social processes. This approach has gained particular relevance in Ukraine's current security environment, where the interconnection between various security aspects (military, economic, information, cyber) has become increasingly evident. In the Ukrainian context, the systemic approach helps identify and address security vulnerabilities across multiple domains simultaneously. It emphasizes the importance of coordinated responses to security threats and highlights the interdependence of various security components. This approach has proven particularly valuable in developing comprehensive security strategies that address both immediate military threats and longer-term stability concerns. [1]

The Legal Regime Approach The legal regime approach represents the most comprehensive framework for analyzing national security regulation in modern Ukraine. This approach considers both static normative elements (laws, regulations, procedures) and dynamic implementation processes. It provides a flexible theoretical foundation for understanding how legal mechanisms adapt to changing security environments while maintaining constitutional principles and rule of law.

Under current conditions, the legal regime approach helps balance security requirements with democratic principles and human rights protection. It accommodates the need for extraordinary measures under martial law while preserving the fundamental principles of legal governance. This approach has proven particularly relevant in addressing contemporary challenges such as hybrid warfare, information security threats, and economic security concerns.

Implementation Challenges and Practical Considerations The practical implementation of national security measures faces several significant challenges in the current Ukrainian context. These include:

Institutional Adaptation Security institutions must adapt to new operational realities while maintaining their core functions. This requires significant organizational flexibility and innovative approaches to resource allocation and management.

Legal Framework Development The legal framework must evolve to address new security challenges while maintaining consistency with constitutional principles and international obligations. This includes developing new regulatory mechanisms for emerging security threats.

Resource Allocation Effective security measure implementation requires careful balance

between immediate security needs and long-term development considerations. This challenge is particularly acute under current economic constraints.

Coordination Mechanisms The complexity of modern security challenges requires enhanced coordination between various state institutions, civil society organizations, and international partners. Establishing effective coordination mechanisms remains a critical challenge.

Integration of International Standards Ukraine's security framework must align with international standards while addressing unique national challenges. This includes harmonizing national security legislation with EU requirements and NATO standards while maintaining effective responses to immediate security threats. **The Role of Civil Society** Civil society plays an increasingly important role in national security implementation. This includes monitoring security measures, providing expert input for policy development, and supporting implementation through various civilian initiatives. [3]

Technological Aspects and Digital Security The modern security environment requires significant attention to technological aspects of security implementation. This includes cybersecurity measures, digital infrastructure protection, and integration of advanced technologies in security operations. Ukraine's experience demonstrates the critical importance of technological resilience in contemporary security challenges.

Digital transformation in security governance has become particularly relevant in the context of hybrid warfare. The need to protect critical information infrastructure while maintaining operational efficiency has led to the development of new approaches to security management. These include:

a) Enhanced digital security protocols b) Integration of artificial intelligence in threat detection c) Development of secure communication systems d) Implementation of blockchain technologies for sensitive data protection

Legal Framework Adaptation The legal framework for national security must continuously evolve to address emerging threats while maintaining democratic principles. This adaptation process includes several key aspects. **Legislative Development** - Creating new legal instruments to address contemporary security challenges while ensuring consistency with constitutional principles. **Regulatory Framework Enhancement** - Developing detailed regulations that provide practical implementation mechanisms for security measures. **Compliance Mechanisms** - Establishing effective oversight and compliance systems to ensure security measures remain within legal boundaries.

International Cooperation International cooperation has become increasingly important in national security implementation. This includes:

- Information sharing with international partners
- Joint security operations coordination
- Technical assistance programs
- International legal assistance

These cooperative efforts must be structured within appropriate legal frameworks while maintaining national sovereignty and security interests. **Emergency Response and Crisis Management** Recent experiences in Ukraine have highlighted the importance of effective emergency response and crisis management systems within the national security framework. This includes developing legal mechanisms for rapid response while maintaining democratic oversight and constitutional protections. [5]

The integration of emergency response capabilities requires. Institutional Preparedness Modern security challenges require institutions to maintain high levels of preparedness while carrying out routine operations. This dual requirement has led to the development of new organizational models that combine stability with flexibility in response capabilities.

Public-Private Partnership The role of private sector entities in national security has evolved significantly. Legal frameworks must now accommodate increased private sector participation while ensuring appropriate oversight and coordination. This includes critical infrastructure protection, technological development, and security service provision.

Monitoring and Evaluation Effective security measure implementation requires robust monitoring and evaluation systems. These systems must provide:

- Real-time threat assessment capabilities
- Performance evaluation mechanisms
- Feedback loops for continuous improvement
- Accountability measures

Legal Protection and Human Rights Modern security frameworks must balance security requirements with human rights protection. This includes:

- Maintaining civil liberties under emergency conditions
- Protecting privacy rights in digital surveillance
- Ensuring due process in security operations
- Protecting vulnerable populations during crisis situations

Social and Psychological Dimensions in Modern Security Framework. The comprehensive analysis of national security regulation reveals the critical importance of social and psychological dimensions in implementing security measures. Ukraine's experience demonstrates that the effectiveness of legal security frameworks significantly depends on public trust, social cohesion, and institutional legitimacy. The successful implementation of security policies requires careful consideration of these social factors while maintaining operational effectiveness. [7]

The relationship between public trust and institutional legitimacy has emerged as a crucial factor in security measure implementation. Modern security challenges, particularly in the context of hybrid warfare, require maintaining public confidence while operating under emergency conditions. The legal framework must support transparent communication and public engagement while protecting sensitive security information. This balance has become particularly important given the prevalence of information warfare and social media influence operations that directly target public trust in institutions.

The educational and training components of security implementation represent another critical aspect of modern security frameworks. Legal regulations must address the comprehensive development of security personnel and relevant stakeholders through professional training programs and knowledge-sharing initiatives. This aspect of security implementation has gained particular significance in the context of rapidly evolving security challenges that require continuous adaptation of skills and knowledge. [6]

Regional security integration presents unique challenges in implementing national security measures. The legal framework must account for varied regional security environments while maintaining coherent national standards. This is particularly relevant in Ukraine's context, where different regions face distinct security challenges requiring tailored approaches within the national security framework. The effectiveness of security measures largely de-

depends on successful coordination between national, regional, and local administrative levels, each operating within their specific security contexts while maintaining unified national security objectives.

The development of long-term security strategies has become increasingly important in modern security frameworks. Legal regulations must support both immediate security needs and strategic development goals, ensuring sustainable security measures that contribute to national development. This approach requires careful consideration of resource allocation, implementation timelines, and sustainable development factors. The integration of environmental security aspects and economic sustainability considerations ensures that security measures align with broader national development objectives while maintaining operational effectiveness. [2]

This comprehensive approach to security implementation demonstrates the complex interplay between legal frameworks, social factors, and practical implementation challenges. The success of security measures increasingly depends on the ability to integrate these various elements while maintaining flexibility and adaptability in response to emerging security challenges.

Conclusions. This research demonstrates that the legal regulation of national security in modern Ukraine requires a sophisticated methodological approach that integrates multiple theoretical frameworks while addressing practical implementation challenges. The analysis reveals that while traditional approaches maintain their relevance, they must be significantly adapted to address contemporary security challenges, particularly in the context of ongoing military aggression and hybrid warfare.

The study emphasizes that effective security regulation must balance immediate operational needs with long-term strategic development, while maintaining democratic principles and human rights protections. The integration of social and psychological dimensions into security frameworks has emerged as a crucial factor in successful implementation. The findings suggest that future development of national security regulation should focus on enhancing institutional adaptability, strengthening public trust, and developing comprehensive approaches to emerging security challenges while maintaining legal certainty and constitutional protections.

References:

1. Horbulin, V., & Lytvynenko, O. (2023). Strategic Planning in National Security: Ukrainian Experience During Wartime. *National Institute for Strategic Studies of Ukraine Journal*, 3(2), 5-22.
2. Vlasiuk, O. (2024). *National Security of Ukraine: Evolution of Legislative Framework*. Kyiv: NISS Publishing.
3. NATO. (2023). *Enhanced Opportunities Partners and Ukraine: Security Cooperation Report*. Brussels: NATO Publishing.
4. European Commission. (2024). *EU-Ukraine Security Partnership Assessment*. Brussels: EU Publications Office.
5. United Nations Development Programme. (2023). *Strengthening National Security Governance in Ukraine*. New York: UNDP.
6. The World Bank. (2024). *Ukraine: Institutional Capacity Building for Security Sector Reform*. Washington, DC: World Bank Group.

7. Dovhan, O., & Tkachuk, T. (2023). Legal Framework for Information Security in Ukraine: Challenges and Solutions. Kyiv: Law Journal of Ukraine, 12(4), 45-62.

Received: 22.09.2024
Accepted: 14.11.2024
Published: 23.12.2024